United States Court of Appeals for the Second Circuit



JOINT APPENDIX

76-6155

UNITED STATES COURT OF APPEALS FOR THE SECOND CIRCUIT

Docket No. 76-6155



KENNETH O. EKELUND,

Plaintiff-Appellant,

-against-

ELLIOT RICHARDSON, SECRETARY OF COMMERCE OF THE UNITED STATES, ROBERT J. BLACKWELL, ASSISTANT SECRETARY OF COMMERCE FOR MARITIME AFFAIRS, ARTHUR B. ENGEL, SUPERINTENDENT OF THE UNITED STATES MERCHANT MARINE ACADEMY AND THE UNITED STATES MERCHANT MARINE ACADEMY.

Defendants-Appellees.

On Appeal from the United States District Court for the Eastern District of New York

JOINT APPENDIX

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Eastern Pistrict of New York
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UNITED STATES COURT OF APPEALS

T-6499

DATE	FILINGS - PROCEEDINGS
0. 20. 23	
9-20-76	Filed copies of docket entries and notice of appeal
10-6-76	Received docket for
16. 为公司的	Received docket fee
10-6-76	Lewis and Nishman filed Form C, p/s
10-6-76	Lewis and Nishman filed Form D, p/s
	Filed scheduling order # 1 (CAMP)
	Filed motion for extension of time to file record and briefs, etc
THE WEST	appellant, p/s
10-22-76	Filed scheduling order # 2 (CAMP)
11-18-76	Filed motion for an extension of time to file record and briefs
The second	and appendices; appellant, p/s Filed scheduling order #3 (CAMP)
1-4-16	
	Filed motion for an extension of time to file record and Briefs
	and appendices, appellant, p/s
	The Control of the Co
12,14,76	Filed scheduling order # 4 (CAMP) (in the absence of exceptional circumstances there will be no further extensions)
	Company of the second of the s
20-77	REceived record (Original papers of district court)
117	
2237	Filed motion for an extension of time to file record, appellant,
320	6/-
4.77	Filed scheduling order # 5; in the absence of exceptional circum-
	stances there will be no further extensions (CAMP)
	Filed record (Original papers of district court)
22 77	Filed order substituting Steven J. Hyman for Lewis & Nishman as.
建	counsel for appellant
2-22-77	Received stipulation for an extension of time to file appellant's
3.4 X	brief and appendix
2-23-77	Filed scheduling order # 6: appellant's brief and joint appendix
1 11 149	by 3-11-77; appellee's brief by 3-31-77; argument of appeal
1000	ready to be heard week of 4-11-77 (CAMP)
3-9-77	Filed motion for extension of time to file appellant's brief and appendix, p/s
2	
3-11	Filed scheduling order # 7; appellant's brief and appendix by 3-25-77; appellee's brief by 4-25-77; argument of appeal ready
1 19 1 A	1:3-25-77; appellee's Drie I by 4-25-77; argument of appear

Estiss | Egnneth O. Ekelund v. Elliot Richardson, etc. et al.

FILINGS - PROCEEDINGS

Filed scheduling order #7: Appellant's brief by 3-25-77; Appellee's brief by 4-25-77; argument of the appeal to be ready to be heard during week of 5-2-77: It is ordered that there will be no further extensions in the absence of exceptional circumstances

8 3

UNITED STATES DISTRICT COURT EASTERN DISTRICT OF NEW YORK

KENNETH O. EKELUND,

76 C 1069
MEMORANDUM
incorporating,
INDINGS of FACT

Plaintiff,

FINDINGS of FACT

-against-

ORDER

THE SECRETARY of COMMERCE, et al.,

Defendants.

Appearances:

ROBERT W. NISHMAN, Esq. (Messrs. LEWIS & NISHMAN of Counsel) for plaintiff

CONSTANCE M. VECELLIO, Esq. (DAVID G. TRAGER, Esq., United States Attorney, of Counsel) for defendants

DOOLING, D.J.

Plaintiff, a midshipman member of the 1976 graduating class at the United States Merchant Marine Academy at Kings Point, was charged with the Class I offense of the possession of dangerous drugs in that inspection of his room and personal effects resulted in the discovery of a quantity of marihuana packaged in plastic bags. USMMA Midshipmen Regulations 02105(1) defined dangerous drugs as including substances so classified by State or Federal law, and Article 02105(2) provided that a midshipman formally charged and found guilty by an Executive Board, converted

by the Superintendent of the Academy of illegal possession, use or transfer of any dangerous drug, either on board the Academy or ashore, would be subject to dismissal. Regulations Article 03107-#105, listing the dozen Class I offenses.) Regulations Article 03101(3)(a) defines Class I offenses as grave and deliberate violations of the standards of conduct which are completely unacceptable and may result in dismissal, suspension, or other, less severe, authorized disciplinary action, as appropriate. Class I offenses are accorded a special procedure (Regulations Article 03103) obviously designed to secure investigation and report to the Superintendent before a letter of formal charges is authorized and thereafter to require a hearing before an Executive Board convened for the case, a recommendation by the Board to the Superintendent, action by the Superintendent on the recommendation, an opportunity for a personal appeal to the Superintendent in the case of decision of dismissal or suspension, and an appeal to the Assistant Secretary of Commerce for Maritime Affairs. In plaintiff's case the Executive Board, finding no sufficient explanation or defense for the marijuana found in areas under plaintiff's control, determined that he was in violation of the Regu-

ALL

lation and recommended that he be disenrolled in accordance with Regulation Article 02105(2). The Superintendent reviewed and concurred in the recommendation of the Board, finding it both fair and in accord with the great weight of credible evidence. Plaintiff availed himself of the provision for personally requesting reconsideration by the Superintendent of the disciplinary action he had taken on the Board's recommendation (Regulations Article 03103(7)), and, on May 13, 1976, the Superintendent denied the appeal saying,

"In reaching my decision, I have weighed the evidence contained in the Executive Board report on your case and your personal statements to me asserting your innocence. Nothing in your statements have affected the great weight of credible evidence which prompted the Executive Board recommendation of disenrollment."

Plaintiff appealed to the Assistant Secretary of
Commerce (Regulations Article 03103(8)). The Superintendent's
decision was confirmed and adopted by the Acting Assistant
Secretary in an opinion and order served on plaintiff by
mail on June 3, 1976.

Plaintiff filed the present action on June 8, 1976,

challenging the validity of his disenrollment on the grounds that it was based (1) on physical evidence discovered through a warrantless search made without probable cause which represented an invasion of plaintiff's constitutional rights, and (2) on the unsworn hearsay statements of a police officer who was not produced as a witness whom plaintiff could confront and cross-examine. It was alleged also that a midshipman whose testimony might well have been material had declined to testify in the proceeding on the advice of counsel. It appears to be agreed that the midshipman "steadfastly refused to testify at [plaintiff's] Executive Board and [the police officer] was not released by his command to appear before the Board."

The marihuana found in plaintiff's room was discovered during a search of the room on the night of February the 20, 1976. The search grew out of/arrest in Kings Point Park earlier in the evening of Midshipmen Byrne and Franklin for possessing marihuana. (See Memorandum in Byrne v. Secretary, E.D.N.Y., 76 C 841, May 17, 1976). The story of the arrest and what followed is set forth in Patrolman Vernaskes's handwritten report. The report recites that at a few minutes after 6:00 P.M. on February 20, 1976, the

patrolman approached an automobile parked unlawfully on a roadway of the Park after nightfall. Three midshipmen, Boyce, Byrne and Franklin were seated in the car drinking beer. The patrolman observed a plastic bag on the floor of the car containing what looked like marihuana. patrolman ordered the three youths out of the car, read them their rights, and summoned assistance. A search of the vehicle (owned by Boyce's mother) was negative, but a frisk of Franklin disclosed a bag of marihuana hidden in his right sock. The three midshipmen were removed to police head quarters. Byrne and Franklin admitted that the marihuana was theirs and exonerated Boyce of complicity. Questioning by the patrolman and his superior, Lieutenant Winkelmeyer, elicited from Franklin the statement that he had bought his marihuana while on home leave, and from Byrne the statement that the bag of marihuana dropped on the floor of the car was his, and that he had bought it at the Academy from a 1st Class cadet, Ekelund. Lieutenant Winkelmeyerstyped report of the interview adds that Byrne daid under further questioning that "he bought his bag of marijuana today for \$20. from another cadet, 1st. classman, Kenneth Ekdund."

Patrolman Vernaskas then proceeded to the Academy. He was put in telephone contact with Lieutenant Timdhy Ford's house on the Academy grounds and stated to Lieutenant Ford that he had reliable information or information from a confidential informant that Ekelund was selling marihuana at the Academy and had a cache of it in his room. The patrolman did not say that Byrne was his informant and he was not asked for the informant's name or the basis for the assertion that he was a reliable informant. Patrolman Vernaskas had no search warrant/he was not asked whether he had one, whether he had not had ample time to obtain one, nor why he had not obtained one. Lieutenant Ford explained that the Academy had the right to inspect the midshipmen's rooms, and, acting after telephone contacts with, and authorization from, the Commandant of Midshipmen, and after ascertaining, and advising the Commandant, that Patrolman Vernaskas meant to arrest Ekelund if marihuana was found in his room (a point Vernaskas cleared by telephone with his superior), Lieutenant Ford went with the patrolman to Ekelund's room. Ekelund was not in his room and the door was locked.

7.

It was apparent that there were midshipmen in the room directly across the corridor. Lieutenant Ford found it locked, however, and it was opened only after a substantial delay; there were six midshipmen in the room - Ekelund was not one of them - and there was a strong smell of what seemed to be marihuana and beer. A search of the room unearthed no marihuana but some beer. However, when Lieutenant Kenneth Lyons, at Lieutenant' Ford's request, searched the ground below the window of the room, he found a clear plastic bag of what appeared to be marihuana that could have been, but was not known to have been, thrown out of the window where the six midshipmen were. Patrolman Vernaskas was aware of what was occurring in the room across from Ekelund's and was shown the bag of marihuana, but he made no arrest, and Lieutenant Ford did not proffer him the opportunity to make a police investigation of the incident, to take possession of the bag of marihuana, or to arrest any of the six midshipmen. The six were, however, charged with Class 1 and lesser violations and, after an Executive Board hearing, the charges against them were, in effect, dismissed.

Meanwhile, Lieutenant Ford unlocked Ekelund's door and started Patrolman Vernaskas on a search of the room,

indicating where he was to start the search. Much of Lieutenant Ford's attention and time was taken up with the incident across the corridor, and he and Lieutenant Lyons were not in Ekelund's room during every moment of the search, but Lieutenant Ford was responsible for the identification to Patrolman Vernaskas of the places to be searched and was in earshot of Patrolman Vernaskas when not in Ekelund's room with him. During some or all of the period of search one of the midshipmen was present as an observer and may have lent some mechanical assistance. Some if not all of the marihuana located in Ekelund's possessions in the room was discovered while Lieutenant Ford was in Ekelund's room with Patrolman Vernaskas and was guiding and, to an extent, participating in the search. After the discovery of some or all of the marihuana, Ekelund was sent for. He appeared, was given his rights and arrested. No reason for not summoning him before commencing the search appears. He was on the Academy grounds at all the times in question.

At the Executive Board hearing the use in evidence of the marihuana and testimony about its discovery were objected to on constitutional grounds as was the failure

nesses so that they could be confronted and crossexamined.

There was also timely objection to the use in evidence of Patrolman Vernaskas's and Lieutenant Winkelmeyer's written reports of the Byrne - Franklin interviews and Patrolman Vernaskas's report of the search episode. Lieutenants Ford and Lyons appeared as witnesses and were cross-examined, and Ekelund, and Ekelund's room-mate Truett testified. Byrne, acting on advice of counsel, declined to testify. Patrolman Vernaskas was not made available by the Kings Point Police Department, apparently in accordance with departmental policy, and the Executive Board had no power to compel him to appear. Ekelund appeared by counsel from outside the Academy, and an officer of the Academy had been assigned to represent him.

The use in evidence of the product of the search of Ekelund's room was not an invasion of his constitutional rights. The search was in substance a search by the state authorities and they had ample evidence to support the search. In retrospect there might have been time to apply for a warrant before going to the Academy. But the police decision to go at once to the Academy and seek its cooperation was prudent, and, as Patrolman Vernaskas suggested in his

south

conditions

testimony, was the practical course in the face of the fact that the place to be searched was a room in a federal educational institution. A magistrate, forseeably, would hesitate or delay or might even refuse to issue a warrant The stock of marihuana that a midshipman could have in his room could be expected to be modest and fast-moving. And the fact of the arrest of Byrne and Franklin could be expected to reach the Academy quickly and alarm the midshipman Byrne named as his supplier. The search was based on probable cause and the exigent circumstances and federal status of the place to be searched excused the police from seeking a warrant. The search, therefore, was not an unreasonable search and the seizure of the marihuana did not invade plaintiff Ekelund's constitutional rights. Cf. Coolidge v. New Hampshire, 1971, 403 U.S. 443, 454-455, 474-475, 486-490; United States v. Satana , 1976, (Slip Opinion, June 24, 1976, p.5, and con-U.S. curring opinion of Mr. Justice Stevens, Mr. Justice Stewart concurring.)

The search was a search by a state law enforcement officer who took the marihuana into his possession for use in a criminal prosecution, which, indeed, was promptly

A-10

-1

not to search and seize, or even to authorize the state
law enforcement officer's search and seizure. The Kings
Point police were authorized to search by the probable
cause they had. What the Academy did was to permit the
search, to interpose no obstacle to it, and to assist in
it. The place to be searched was in a federal institution.
Plaintiff Ekelund was one of two occupants of the room, and
Patrolman Vernaskas's information accused only Ekelund
and not his room-mate. The room was subject to very
frequent inspection "by authorized personnel" (daily,
weekly and formal inspections are prescribed in Article
08203), and, in addition Article 08201(2) provides (under
the catch-line "Condition of Rooms") that

"Midshipman rooms may be inspected at any time by authorized personnel for purposes of observation of room conditions and to check for violations of USMM". Midshipmen Regulations."

Possession of marihuana is a Class I offense (as noted above) and possession of alcoholic beverages is a Class II offense (Article 02102, 03107-204). Moreover, the Commandant's Instruction 02105.2A of August 1, 1974, on the subject of Drug Abuse advised the midshipmen:

"6. THE ACADEMY AND PUBLIC LAW: Midshipmen who violate Federal or State Laws relative to drug abuse are subject to the penalties prescribed by law. The Academy is subject to concurrent Federal, State and local jurisdiction and it shall in no way provide protection from the law."

"the expectation of privacy" is a significant factor in resolving search and seizure questions, the midshipmen of the Academy could have little if any such expectation.

Article 08201 can be interpreted as authorizing some such midshipman's expectation only as to the/"PERSONAL DRAWER" (Article 08201(5)), and even that drawer

"... may be opened in the presence of the Midshipman for inspection relative to any violations of Midshipman Regulations, but shall not be opened in his absence."

The Regulations make it clear that so far as the Academy can be considered a participant in the police search, it acted with ample authorization in the regulations and in a situation in which a midshipman could entertain no expectation of privacy. Cf. Committee for Constitutional Rights v. Callaway, D.C.Cir. 1975, 518 F.2d 466, 477; Biehunik v. Felicetta, 2d Cir. 1971, 441 F.2d 228, 230-231 (and cases cited therein).

Finally, the use of the evidence discovered in the search in the disciplinary proceeding must be considered in light of the fact that it is a civil proceeding. consequences of the proceeding are grave, but it is not a criminal proceeding, and in no true sense is the proceeding punitive or vindictive, nor is it a forfeiture proceeding. Rather it is a determination of unfitness for training for command rank in the merchant marine. In such a case the use in evidence of that which might be excluded in a criminal case does not involve an invasion of a constitutionally protected interest. The searching re-examination of the question in United States v. Janis, 1976, 44 L.W. 5303, emphasizes how dubious is the principle of exclusion even as applied in criminal cases and the further damage to the search for truth that must flow from uselessly extending it to civil cases. (Note the second sentence of footnate 31).

There was no departure from the due process standards appropriate to the proceeding in the conduct of the Executive Board hearing. The tribunal could not compel the appearance of Byrne or Vernaskas as witnesses and use of the police reports, obviously hearsay to the tribunal,

was not impermissible. That they were hearsay was evident to the hearing officers. But so far as plaintiff Ekelund was concerned, the critical issue was whether or not he was consciously in possession of marihuana in his quarters. On that issue Lieutenant Ford was an eyewitness called to be cross-examined and contradicted by plaintiff, and plaintiff was able to and did call his room-mate as a witness.

Lieutenant Lyons was present at part of the search and was also called as a witness and cross-examined. It is evident that the hearing officers were confronted with an issue of credibility, and that they did not believe plaintiff Ekelund.

It follows from what has been said that plaintiff is not entitled to the preliminary relief he seeks. It is,

ORDERED that plaintiff's motion for a preliminary injunction restraining defendants from dismissing, suspending or excluding him from the United States Merchant Marine Academy is denied.

Brooklyn, New York

July 20, 1976.___

U, S. D. J.



U. S. DEP. TMENT OF COMME. MARITIME ADMINISTRATION UNITED STATES MERCHANT MARINE ACADEMY KINGS POINT, NEW YORK 11024

March 8, 1976

- Assistant Commandant of Midshipmen
- Formal Charges: Class I Violation SICET
 - Midshipman Kenneth O. Ekelund 76-1
- Form KP1-8, dated 2/22/76, Charge: Violation of Article 02105.2; Dangerous Drugs and Lesser Offenses. (a) Ref:
 - U.S.M.M.A. Regulations Book (1974) (b)
 - (1) Article 02105.2
 - Article 03107, Number 105
 - Article 02105.2A a); 5(c) (2)

You are charged with violating USMMA Regulations Book (1974) as referenced above in that a quantity of marihuana was found in your room and personal effects. This is in violation of Federal Law regarding controlled substances.

Specifications of these charges are as follows:

"Inspection of Midshipman Ekelund's room and personal effects resulted in discovery of a quantity of marihuana packaged in plastic bags. Midshipman was arrested by Kings Point Police and was arraigned in Nassau County Criminal Court for violation of section 220.09 New York State Penal Law "Possession of controlled substance in fifth degree" (Class C Felony).

In accordance with Article 03103 of Reference (b), you are hereby informed that this violation has been classified as a Class I Offense as defined in Reference (b). You are directed to sign this letter of formal charges in the appropriate space below indicating: (1) You accept the charge and specifications as written to be correct; or (2) You wish to submit an amp-: emplifying statement is to be returned to the Assistant Commandant of Midshipmen WITHIN TWENTY FOUR HOURS. In the event. that additional time will be required for preparation of a statement, you should contact the Office of the Superintenden promptly.

formal Charges; Class I Violation

a will be required to appear before an Executive Bo. d at time and date to be determined by the Superintendent. You time and date to be determined by the Superintendent, rou will receive notification from the Office of the Superintendent.

If for any reason you cannot appear at the specified time, you are directed to notify the Commandant's Office immediately. You are directed to notify the Commandant's Office immediately.

Any questions relative to these proceedings should be directed. to your Company Officer.

Mill Assistant Commandant of Midshipmen

ENDORSEMENT

Midshipman Kenneth O. Ekelund, 76-1 Assistant Commandant of Midshipmen From:

Formal Charges; Class I Violation, Charge: Violation of Article 02105.2, Dangerous Drugs and Lesser To: Subject:

NU STATEMENT
AMPLIFYING STATEMENT TO BE SUBMITTED Offenses. CHECK ONE Not Guilty

Semien O. Ehelend 1/c Midshipman's Signature



UNITED STATES DEPARTMENT OF COUNSELL OF Maritime Administration
United States Merchant Marine Aladem.

Kings Point, New York 11024

April 8, 1976

MEMORANDUM FOR: Superintendent

Subject: Violation of Article 02105.2; Dangerous Drugs and Lesser Offenses

Ref:

(A) SUPINST 74-26; "Executive Board"

(A) SUPINST 74-26; Executive Board

(B) Article 01402, USMMA Midshipmen Regulations
1974 Executive Board

Encl. Findings of the Board

In accordance with the directions in your memorandum of March 8, 1976, the Executive Board was convened on March 26, 1976 at 0900 and again on April 5, 1976 in the Board Room of Wiley Hall to hear the case of Midshipman Kenneth O. Ekelund, 76-1. The following officers were present:

Captain Victor E. Tyson, Jr., USMS, Chairman
Captain Paul L. Krinsky, USMS
Captain Lawrence Jarett, USMS
Captain George H. Davis, USN
Captain John M. Dittrick, USMS
Lieutenant William McCaffrey, USMS, Recorder
(March 26 session only)
Lieutenant Frederick R. Warren, USMS, SecretaryRecorder (April 5 session only)

Also present were Robert Nishman, Esq., and Lt. Jeffrey Plak, USMS representing Midshipman Ekelund.

Commander John N. Hill, USMS, presented the case as Assistant Commandant of Midshipmen and then departed.

During the course of the investigation, the following witnesses were called:

Lieutenant Timothy D. Ford, USMS Lieutenant Kenneth J. Lyons, USMS Midshipman Edsel Truett 76-1

CO. WOLDS

the opening, Captain Victor E. Tyson, Jr., Chairman of the Board, explained the purpose of the Board to Midshipman Ekelund and his counsel, Mr. Nishman. The administrative powers and authority of the Board were outlined, and the powers and authority of the Board were outlined, and responsible solely for appeal procedures explained. Furthermore, it was understood by Midshipman Ekelund and his counsel that the Board was by Midshipman Ekelund and his counsel that the Board was live (non-adversarial) and responsible solely for livestigative (non-adversarial) and responsible solely for livestigative (non-adversarial) and responsible solely regulations as recommendation to the Superintendent, based upon the evidence presented to the Board, and the Academy regulations as outlined in the USMMA Midshipmen Regulations

Mr. Nishman requested that the witnesses be allowed to The Board advised appear before the Board for questioning. The Board advised appear before the Academy could not compel outside witnesses to testify because the Board had no subpoena powers, nesses to testify because the Board had no subpoena with the nesses to testify because and Midshipmen affiliated with the but that those officers and Midshipmen affiliated with the Academy would be available for questioning.

Midshipman Byrne was invited to testify on two occasions but declined to do so on the advice of his counsel, Mr.

The Board heard Commander John Hill's presentation of the events on the evening of February 20, 1976 and then heard events on the evening of February 20, 1976 and then heard the events on the above named witnesses and accused Midtestimony from the above named witnesses and accused Midtestimony was the shipman. Questions were asked by the Board and by the shipman. Questions were asked by the Board and by the Midshipman's counsel of Commander Hill. Midshipman's examine all witnesses was permitted the right to cross-examine all witnesses freely. After the entire testimony was heard in counsel was permitted the entire testimony and facts presented before the recorded sessions, the Board went into Executive the recorded sessions, the Board went into Executive the recorded sessions, the Board enclosures.

The Board reviewed the circumstances of the events that led to the search of Midshipman Kenneth Ekelund's room in Palmer Hall and the results thereof. The Kings Point Police Department made available to the Board the two official statements by (1) Patrolman Albert Vernaskas and (2) Lieutenant Winkelmeyer. These statements were made on two separate occasions during which Midshipman Byrne identified Midshipman Ekelund as the seller of the marijuana packets found by Patrolman Vernaskas in the possession of Midshipman Byrne. As a result of the room search, supervised and conducted by Lt. Ford, a quantity of vegetable matter was found in Midshipman Ekelund's bunk post, bunk linen, desk, civilian gear locker, and the wardrobe locker (shared by him with his roommate, Midshipman Truett). This vegetable matter was tested by the Nassau County Police Scientific Investigation Bureau, and discovered to be marijuana. The Bureau's statement to this effect is attached hereto.

pased on the evidence presented before the Board and testimony, both written and oral, the Board found no sufficient explanation or defense for the marijuana found in areas under Midshipman Ekelund's control. The Board found Midshipman Kenneth O. Ekelund in violation of Article 03107-#105, a Class I offense titled "Dangerous Drugs, possession, sale or use of", and the Board recommended by a 5-0-0 vote that Midshipman Ekelund be DISENROLLED in accordance with Article 02105.2 of the USMMA Midshipmen Regulations.

Captain, USMS

Lawrence Jarett Captain, USMS

George H. Davis Captain; USN

Paul L. Krinsky

Captain, USMS

Captain, USMS

Lieutenant, USMS

ENCLOSURES:

- Investigative Report of Midshipman Ekelund, Daley, Boston, Eusepi, Byrne, Franklin, Donnelly, Graney, Pacelko APPENDIX "C" (to above report)
- Report of Facts; incident of February 20, 1976 with enclosures
- 3. KP1-8 Report of Deficiency (Midshipman Ekelund) 76-1
- 4. MCDO log of Friday, 20 February 1976
- 5. Police General Report #56 Friday, 20 February 1976 and General Report Supplement
- Police Department, County of Nassau, New York Arrest KPPD #4-76
- Statement of Chief Hartz re: Patrolman A. Vernaskas, Shield #209
- 8. Nassau County Police Scientific Investigation Bureau, Report DD No. 6-457-1976
- Copy McKinney's Consolidated Laws of New York, Section 220.00 Book 39 (Annotated)
- 10. Profiles of Midshipmen Ekelund by Company Officers
- 11. Formal charges; Class I Violation, March 8, 1976

APPENDIX "C"C"

SUBJ: Investigative Report of Midn. Ekelund, Daley, Boston, , Eusepi, Byrne, Franklin, Donnelly, Graney, Pacelko

REPORT OF FACTS: S. (Midshipmon Ekelund))

Lt. T. D. Ford, USAS was informed by a Police Officer from the Village of Kings Point that, on the information of an informat, the Police had probable cause to suspect that a didablipmen had a quantity of marihuana in his coom. It. Ford informed the Commandant of Midshipmen and was authorized to conduct a search of the Midshipmen and was authorized to conduct a search of the Midshipmen's room, upon the arrival of Patrolman Albert Vernaskas, shield \$209. Patrolman Vernaskas reported that a confidential informant had purchased a bag of marihuana from a Midshipman Ekelund and the Kings Point Police Department was requesting the Academy's cooperation and authority to conduct a search of Midshipman Ekelund's room, \$1421, Palmers & Hall, land his person, a Upon searching the unlocked areas of theme room, the following were found: d:

- (1) Eight (8) bottles of beer.c.
- (2) One film cannister containing marihuana in a pocket of a blazer jacket in the wardrobe closet. In the drawer of the wardrobe one large plastic bag containing four (4) small packets and two (2) large to bags of marihuana were found. In the upper bunk to one brass pipe was found with two (2) film cannisters of marihuana under a blanket to One film cannister of marihuana was found under the pillow.w. All litems were found in the possessions stenciled of EKELUND OK. E. E76.76.

All items believed to contain marihuana were conficated by Patrolman Vernaskas for analysis and confirmation that the containers did in fact contain marihuana is verified in enclosure (3) case #DD6-457-1976.

Lt. Ford and Lt. Lyons were witnesses to the search with the Midshipmen Gulley and Peterlin observing.g.

Lt. Ford during a personal interview confirmed the findings of the search and Lt. Lyons was present only during the discovery of the large plastic bag in the wardrobe drawer and the items in the linen.

At 2010, Midshipman Ekelund returned to his room and was placed at un'er arrest and his rights were read to him. He was taken at a 2030 to the Kings Point Police Station for processing by by Patrolman Vernaskas accompanied by Lt. Ford. He was arraigned and a Class "C" felony. <u>Mis admission to converhip of items</u> for divas recorded in the official police report.

CONCLUSIONS: (Midshipman Ekelund)

- a. I interviewed Midshipman Ekelund on February 24, 1976 and he had no statement to make at this time.
- b.(1). The uncovering of quantities of a substance believed to be marihuana in his room and the statement of an informant concerning Midshipman Ekelund's involvement indicate a cause to charge him with violation of Article 02105(2) "Dan-n-gerous Drugs", "Possession of a (amplified by reference (d)).
- (2) 2) He is also charged with violation of Midshipman an Regulations Article 02102(2). "Possession of Alcoholic Beverages."
- c. Enclosure (3) identifies the substances found in Midshipman Ekelund's room as marihuana, a controlled substance
 described in reference (c) which subject Midshipman admitteded
 was his property in enclosurer(2)(2) Report No. 56, page 3 of 6
 Supplement I located in Lt. T. D. Fords Report of Facts; e,
 enclosure(1)(1).

RECOMMENDATIONS:S: (Midshipman = Ekelund).d)

- a. Due to the nature of the charge, it is recommended that a Classification I be assigned to the offense.
- b. Since Midshipman Ekelund was formally charged by local authorities with possession of a controlled substance reference (d) paragraph 5a(3)c refers to the case and should be reviewed.d.
- c. That Midshipman Ekelund be sent to the Executive Board of for its review of this case and his tenure at the United States Merchant Marine Academy.

February 23, 1976

Report of Facts; incident of February 20, 1976 Subj:

REPORT OF FACTS (Continued):

- d. Lt. Ford related this information to the Commandant. Several minutes later, the Commandant called Lt. Ford and directed that a search of Midshipman Ekelund's room and person was authorized to be performed by Lt. Ford in conjunction with Patrolman Vernaskas. Lt. Lyons, the Command Duty Officer, and Midshipman Peterlin, BX-1, were contacted and directed to meet Lt. Ford on the top deck of First Company. At approximately 1935 hours, Lt. Ford and Patrolman Vernaskas proceeded to Room 1421, Palmer Hall, the room assigned to Midshipman Ekelund. Finding the room unoccupied, Lt. Ford knocked upon the door to room 1422, immediately across the hall from room 1421 for the purpose of determining whether Midshipman Ekelund was in that room. Room 1422 was obviously occupied since the light was on and noise emanated from the room.
 - e. Lt. Ford knocked on the door to room 1422 and found it locked when he attempted to enter. He identified himself and ordered the occupants to open the door immediately. For a period of approximately 30 seconds, scuffling noises emanated from the room. Despite three attempts to force the door by Lt. Ford and repeated orders to open the door, the occupants did not open the door until nearly 45 seconds had elapsed.
 - f. When the door was finally opened, Lt. Ford entered the room and immediately smelled a strong acrid odor characteristic of marijuana. This was confirmed by Patrolman Vernaskas.
 - g. At this time, Lt. Lyons and Midshipman Peterlin, BX-1, reported to the scene. A brief search of the room revealed a quantity of beer distributed throughout the room. Lt. Lyons, accompanied by Midshipman Gulley, CX-2, was directed to perform a search of the ground in the area below the window of room 1422. Lt. Lyons returned at 1945 hours and reported that he had found a clear plastic bag containing a substance that appeared to be marijuana.
 - The occupants of room 1422 were: 79-2 Midn, Graney, 79-1 Midn. Pacelko, Midn. Eusepi, Midn. Donnelly, 79-1 76-5 Midn. Boston, 76-4 Midn. Daley,

February 23, 1976 Subj: Report of Facts; incident of February 20, 1976 2. REPORT OF FACTS (Continued): A brief period of questioning of the Midshipmen was carried out by Lt. Ford. They were informed of the serious nature of their infractions of the Regulations. All six (6) Midshipmen indicated that they wished to make no statement at that time or denied any involvement with marijuana. j. Concurrent with the questioning of the occupants of room 1422, a search of Midshipman Ekelund's room (#1421) was commenced by Ptl. Vernaskas with Lt. Ford and Lt. Lyons present and supervising the conduct of the search. All unlocked areas within the room were searched with the following results: (1) Eight (8) bottles of beer. (2) A quantity of a substance which appeared to be marijuana stowed in Midshipman Ekelund's desk, wardrobe civilian goar drawer and within Midshipman Ekelund's bunk linens. Midshippan Ekelund's personal drawer was searched by Lt. Ford 1. At approximately 2010 hours, Midshipman Ekelund arrived with negative results. at his room. Midshipman Ekelund was immediately placed under arrest by Patrolman Vernaskas, his rights were read to him in the presence of Lt. Ford and Lt. Lyons. Further search of room 1421 revealed no further n. At 2030 hours, Midshipman Ekelund, accompanied by Lt. Ford, dangerous drugs. was taken to the Kings Point police station for processing by While at the police station, Lt. Ford filed a supporting Patrolman Vernaskas. deposition relating to the events of the evening. p. While present in the police station, Lt. Ford learned that two other Midshigmen had been arrested earlier that evening. They were identified as: Midshipman Joseph Byrne Midshipman Christopher Franklin A full report of the circumstances of their arrest is contained in saclearry (2) of this report.

Subj: Report of Facts; incident of February 20, 1976

2. REPORT OF FACTS (Continued):

- q. At approximately 2115 hours, Lt. Ford made a brief verbal report of the events to the Commandant of Midshipmen via telephone.
- r. On Saturday, February 21, 1976, Lt. Ford accompanied by two Midshipman Officers, was present at Nassau County District Court for the arraignment of the three arrested Midshipmen. Civilian attire was given to the Midshomen for their court appearance and it was determined that all had obtained legal counsel and their parents had been informed.
 - The Midshipmen were arraigned on the following charges:

Midn. Ekelund: Violation of New York State Penal Law, section 220.09 "Criminal Possession of a Controlled Substance in the 5th Degree".

Violation of New York State Penal Law, Midn. Byrne: section 220.06 "Criminal Possession of a Controlled Substance in the 6th Degree".

Midn. Franklin: Violation of New York State Penal Law, section 220.06 "Criminal Possession of a Controlled Substance in the 6th Degree".

- The Midshipmen were released on their own recognizance after the Court was informed of their status as Midshipmen at the United States Merchant Marine Academy.
- u. Judge Lawrence, the Presiding Justice of the Court, made inquiries of Lt. Ford regarding the present and future status of Midshipman Ekelund. Judge Lawrence then directed Lt. Ford to inform the Court prior to any dismissal or resignation of Midshipman Ekelund.
- v. After arraignment, Lt. Ford separately directed the three Midshipmen to return to the U.S. Merchant Marine Academy at the conclusion of any consultation with their parents or attorneys. They were further informed that their liberty privileges were suspended until the resolution of their situation.

February 23, 1976

Subj: Report of Facts; incident of February 20, 1976

2. REPORT OF FACTS (Continued):

w. On Sunday, February 22, 1976, Lt. Ford obtained a copy of the Kings Point Police Department General Report Number 56, relating to the arrest of the Midshipmen.

3. CONCLUSION AND RECOMMENDATIONS:

- a. Based upon personal observations and the police report, it is this author's belief that sufficient probable cause causts to warrant charging the aforementioned Midshipmen with Class I offenses and various lesser included offenses.
- b. Accordingly, this officer has prepared such charges. Copies of the Forms KP1-8 are attached as enclosure (3).

Respectfully submitted,

T. D. Ford

Lieutenant, USMS

FORM KP 1-8

UNITED STATES MERCHANT MARINE ACADEMY KINGS POINT, NEW YORK

REPORT OF DEFICIENCY (MIDSHIPMAN)

	REPORT OF DEFICIENT	N DATE OF REPORT
	FIRST INITIAL SECTIO	1. 2/22/76
MIDSHIPMANI LAST NAME	Kenneth O. 176	
EKELUNG	TIME: ROOM 14:	21 - Palmer Hall
DATE OF OFFENSE:	1940	
2/20/76	Trias	

Violation of Art. 02105.2 - Dangerous Drugs

Inspection of Midshipman Ekelund's room and personal effects resulted SPECIFICATIONS: IGIVE COMPLETE DESCRIPTION OF EVENTS RELATING TO CHARGES in discovery of a quantity of marijuana packaged in plastic bags. Midshipman was arrested by Kings Point Police and was arraigned in Nassau County Criminal Court for violation of section 220.09 New York State Penal Law "Possession of controlled substance in fifth degree". (Class C Felony).

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STATEMENT OF CHIEF FRANK HARTZ re:

ratrolman A. Vernaskas, shield #209

Phone conversation Chief Hartz and Lt. H. J. Richards

- Chief Hartz confirmed that the police report of February 20, 1976 concerning the case in question constitutes an official statement of Patrolman Vernaskas who was on a day off and not available for interview by this Officer. All parties were read their rights and are on record for the information they are quoted for in the official jacket.
- 2. Chief Hartz is the Officer in charge of the Kings Point Police.

Janu J. Rehards

SCIENTIFIC INVESTIGATION BUREAU

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2. UNIFORM: Athletic Uniform shall be worn at athletic fields and areas. (See Prescribed Uniforms COMINST 07301.1).

02104. ATTEMPTS:

1. GENERAL: Any attempt to violate the Standards of Conduct (see Article 03101.1) shall be treated as if the violation were actually committed.

02105. DANGEROUS DRUGS:

- 1. <u>DEFINITION</u>: For the purpose of this regulation, the term "Dangerous Drugs" will include all forms of stimulant, depressant, hallucinogenic, narcotic and other substances classified as "Dangerous Drugs" by New York State or Federal law.
- 2. ACTION: A Midshipman formally charged and found guilty by an Executive Board, convened by the Superintendent, of illegal possession, use or transfer of any dangerous drug, either on board the Academy or ashore, will be subject to dismissal.

02106. DISRESPECTFUL AND PROFANE LANGUAGE:

- 1. GENERAL: No Midshipman shall:
- a. Use contemptuous, disrespectful, or insolent language/gestures directed toward his superior Officer or toward any person in authority.
- b. Use profane, obscene, or vulgar words in official discourse, or in personal conversation.
- 2. ACTION: Violation of this regulation may be treated as a serious and deliberate violation of the standards of conduct of the Academy and may result in disciplinary action as outlined in Article 03101.3b of these regulations. (Class II offenses).

02107. DIVINE SERVICES:

- 1. PERSONAL WORSHIP: Whenever practical, facilities shall be provided for each Midshipman to observe religious worship of his choice in accordance with the dictates of his Church.
- 2. SERVICES: Divine services will be conducted as indicated in the Plan of the Day. Special services peculiar to a religion will be held if appropriate arrangements can be made.

I. CLASS I

NO.	OFFENSE	DEMERITS
101	Absent unauthorized while restricted	Class I
102	Breaking and entering any Academy building	Class I
103	Conduct, unbecoming a Midshipman reflecting on character	Class I
104	Conviction, felonious, by any State or Federal Court of Law	Class I
105	Dangerous Drugs, possession, sale or use of	Class I
106	Destruction of Government property	Class I *
107	Fire arms, unauthorized possession of	Class I
108	Government property, destruction of	Class I *
109	Government property, unauthorized use of	Class I *
110	Guest, unauthorized in quarters	
111	Hazing	Class I
112	Property, destruction of	Class I

^{*} May be classified as Class II offense

SUB-SECTION 2

MIDSHIPMAN ROOMS

PRESCRIBED STANDARD OF MAINTENANCE: 08201.

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- GENERAL: Midshipmen rooms shall be maintained in a high standard of order and cleanliness. Decks, bulkheads (walls), door frames, pipes, cabinets, chests, chairs, etc., shall not be defaced in any manner and shall be clean and spotless.
- CONDITION OF ROOMS: Midshipman rooms may be inspected at any time by authorized personnel for purposes of observation of room condition and to check for violations of USMMA Midshipmen Regulations. All Midshipman rooms are to be maintained in Condition "B" (see Article 08205, Midshipmen Regulations) during the period 0740-1200. After 1200, Midshipmen rooms are still subject to inspection, but need only be maintained in Condition "A" (Orderly).
- CONDITION "A" (ORDERLY): Condition "A" requires the room to present a neat and orderly appearance and shall have:
- a. Bunks made (except during clean linen days and when being used).
 - b. No gear adrift.
- CONDITION "B" (READY FOR INSPECTION): Condition "B" requires the room to have:
 - a. Met the room standard requirements of Article 08205.
 - b. Deck free of all dirt.
- c. Windows, mirrors, glass shelves and sink free from dirt, finger marks or spots. Sinks shall be dry.
- d. Cobwebs, dust, finger marks, shoe marks and spots removed.
 - e. All furniture dusted and polished.
- f. Radiators, light fixtures, doors and transoms free from dirt, dust or marks.
- g. All damage noted in the damage log, maintained in the Battalion Office.
- 5. PERSONAL DRAWER: Each Midshipman is permitted to store items of a personal or valuable nature in the top drawer of his Chest of Drawers. If this drawer is locked, it will be treated as a personal drawer by any inspecting Officer.

It may be opened in the presence of the Midshipman for inspection relative to any violations of Midshipmen Regulations, but shall not be opened in his absence. Midshipmen wishing to use this drawer as a personal drawer are advised to keep the drawer locked.

6. PERSONAL BOXES: Midshipmen are not authorized the use of personal boxes. Article 08205.3.b of Midshipmen Regulations states that only small boxes for sewing and writing materials and small trinkets will be permitted in the chest of drawers.

08202. ROOM CAPTAIN (MIDSHIPMAN IN CHARGE OF ROOM):

- 1. GENERAL: The Midshipmen in each room shall rotate weekly, commencing at Reveille on Monday, the duty of room captain, Midshipman in charge of room. In a room of one occupant, the occupant will have the duty of room captain.
- 2. STAND-BY DUTIES: When the Room Captain is hospitalized or on an authorized absence from the Academy, the duties of room captain shall be assumed by a roommate according to alphabetical order if need be. If the Room Captain is a single occupant, he shall not be relieved of the duties of room captain except when hospitalized for emergency medical treatment.

08203. INSPECTION OF ROOMS:

- 1. GENERAL: Midshipman rooms may be inspected at any time by authorized personnel.
- 2. DAILY ROOM INSPECTION: Midshipman rooms will be inspected each weekday (except holidays) at 0740 by a Midshipman Officer assigned by the Company Commander and may be inspected by an Officer of the Commandant's Staff. Rooms shall be in Condition "B" during this period (0740-1200).
- 3. WEEKLY ROOM INSPECTION: Rooms will be inspected each week, at times prescribed by the Commandant of Midshipmen, by Midshipman Officers assigned by the Battalion Commander and by Commissioned Officers assigned by the Commandant.
- a. All Midshipmen shall be present at weekly inspection unless specifically authorized otherwise in writing by the Commandant of Midshipmen.
- b. Midshipmen shall stand at Parade Rest at their bunks except when the inspecting party is in their room when they shall stand at Attention.
- c. All lights shall be turned on at the sounding of the Inspection Call.

UNITED STATES MERCHANT MARINE ACADEMY KINGS POINT, NEW YORK

COMINST 02105.2A COM:EWK August 1, 1974

COMMANDANT'S INSTRUCTION 02105.2A

Subj: DRUG ABUSE

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Ref: (a) SUPERINTENDENT'S INSTRUCTION 74-13

Reference (a) has been issued and is quoted herewith for the information and guidance of all concerned and for the purpose of obtaining wider distribution:

SUPERINTENDENT'S INSTRUCTION 74-13

Subj: Drug Abuse

Ref: (a) USIMA MIDSHIPMEN REGULATIONS 1974, Article 02105, Subj: Dangerous Drugs

- 1. PURPOSE: To elaborate on the present Academy Drug Policy as outlined in Article 02105 of the USMMA Midshipmen Regulations 1974.
- 2. SCOPE: The Academy Drug Policy outlined herein shall apply to all Midshipmen in the Corps, both on board the Academy, at sea and ashore.

3. EFFECTIVE DATE:

- 4. GENERAL ACADEMY POLICY: The United States Merchant Marine Academy does not condone the abuse of any drug. All reported incidents of drug abuse will be investigated, and any Midshipman found guilty, by State or Federal Courts or by an Academy Board investigating a charge of violation of USMMA Regulations, will be dismissed.
- 5. PROCEDURES: The Academy has investigated and will continue to investigate reported instances of drug abuse. The Academy will treat all reported information and the identity of the bearer confidentially.
- a. When the Commandant of Midshipmen feels that information obtained about an individual Midshipman gives him a definite reason to suspect that the Midshipman is involved in one or more instances of drug abuse, he will confront the Midshipman with the nature and extent of the information and offer the following alternatives:
 - (1) The Midshipman may either resign without prejudice, or
- (2) The Commandant may either ask the Superintendent to convene an Executive Board to investigate the case, or

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Subj: DRUG ABUSE

- (3) The Commandant may transmit the information to an appropriate law enforcement agency with the understanding that the Academy will cooperate fully with any investigation, and that any information derived from the investigation will be used by the Academy for internal disciplinary proceedings, and may be used for criminal prosecution by the outside agency.
- b. A Midshipman formally charged and found guilty by an Executive Board, convened by the Superintendent, of illegal possession, use or transfer of any dangerous drug, either on board the Academy or ashore, will be subject to dismissal.
- c. A Midshipman formally charged ashore by State or Eederal Authorities for violations of any civil or criminal laws regarding the illegal possession, use or transfer of dangerous drugs and subsequently found guilty in a court of law, will be dismissed from the Academy.
- 6. THE ACADEMY AND PUBLIC LAW: Midshipmen who violate Federal or State Laws relative to drug abuse are subject to the penalties prescribed by law. The Academy is subject to concurrent Federal, State and local jurisdiction and it shall in no way provide protection from the law.
- 7. CANCELLATION: SUPINST 74-13 will remain in effect until cancelled or superseded by the Superintendent or higher authority.

/Signed/

A. B. Engel
Rear Admiral, USCG (Ret.)

FILING INSTRUCTIONS: This COMINST shall be filed in the front of the USNMA Midshipmen Regulations Book in its proper numerical order and shall remain in effect until cancelled or superseded by the Commandant of Midshipmen or higher authority.

EWKSI

E. W. Knutsen Captain, USMS Commandant of Midshipmen

Dist: See Midn. Regs. 1974, Article 01202-List I + All Midn. Rooms

